Proposed New COM-002-AB-4, Operating Personnel Communications Protocols

NERC COM-002-4	Alberta COM-002-AB-4 (proposed)	AESO Reason for Difference and Alberta Variances	
Purpose To improve communications for the issuance of Operating Instructions with predefined communications protocols to reduce the possibility of miscommunication that could lead to action or inaction harmful to the reliability of the Bulk Electric System (BES).	Purpose The purpose of this reliability standard is to improve communications for the issuance of operating instructions ¹ , including directives, with predefined communications protocols to reduce the possibility of miscommunication that could lead to action or inaction harmful to the reliability of the interconnected electric system.	Note: NERC COM-002-4 is fundamentally and extensively different than NERC COM-002-2a. Consequently, it was decided to leave the previous version of COM-002-AB1-2a, which aligned with NERC COM-002-2a, out of this comparison matrix. The proposed new COM-002-AB-4 aligns with the NERC COM-002-4. For further information regarding the changes between NERC COM-002-2a and NERC COM-002-4, please see the blacklined version of the standard on PDF page 90 of the NERC's <u>FERC filing</u> document. Reason for Difference: ² NERC's definition of the term Operating Instruction includes what the AESO defines as directives. To ensure clarity, the AESO is proposing to replace "Operating Instructions" with "operating instructions, including directives " as defined in the AESO's <i>Consolidated Authoritative Document Glossary</i> . Because the term operating instructions is currently only used in COM-002-AB-4. The AESO is proposing to add a footnote that defines the term using AESO terminology.	
Applicability 4.1. Functional Entities 4.1.1 Balancing Authority 4.1.2 Distribution Provider 4.1.3 Reliability Coordinator 4.1.4 Transmission Operator	 Applicability This reliability standard applies to: (a) the operator of a transmission facility; (b) the operator of a generating unit that has a maximum authorized real power greater than or equal to 5 MW; 	Reason for Difference: In Alberta, the operator of an electric distribution system performs the function of receiving operating instructions that are received by Distribution Providers, as defined by NERC.	

¹ For the purposes of COM-002-AB-4, "operating instruction" means a command by operating personnel responsible for the real-time operation of the **interconnected electric system** to change or preserve the state, status, output, or input of a **system element**. A **directive** is a type of an **operating instruction**. (a discussion of general information and of potential options or alternatives to resolve **interconnected electric system** operating concerns is not a command and is not considered an operating instruction.)

² A "Reason for Difference" is a change from the US Reliability Standards to align with AESO terminology.

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4.1.5 Generator Operator	 (c) the operator of an aggregated generating facility has a maximum authorized real power greater than or equal to 5 MW; (d) the operator of an electric distribution system that is directly connected to the transmission system or to transmission facilities within the City of Medicine Hat; and (e) the ISO. 	Alberta Variance ³ : the AESO applied this standard to the operators of transmission facilities, to generating units and aggregated generating facilities with a maximum authorized real power greater than or equal to 5 MW, and to operators of electric distribution systems, that are directly connected to the transmission system or to transmission facilities within the City of Medicine Hat, rather than just to those that are part of the bulk electric system to help ensure the overall reliable operation of the interconnected electric system and not just the bulk electric system in Alberta. Reason for Difference: In Alberta, the AESO performs the duties of the Balancing Authority and the Reliability Coordinator, and some duties of the Transmission Operator, as defined by NERC; therefore, the ISO replaces Balancing Authority and Reliability Coordinator throughout the standard.
Effective Date : July 1, 2016 The standard shall become effective on the first day of the first calendar quarter that is twelve (12) months after the date that the standard is approved by an applicable governmental authority or as otherwise provided for in a jurisdiction where approval by an applicable governmental authority is required for a standard to go into effect. Where approval by an applicable governmental authority is not required, the standard shall become effective on the first day of the first calendar quarter that is twelve (12) months	Effective Date The first day of the calendar quarter that follows three full calendar quarters after approval by the Commission.	Alberta Variance: To align with effective date of reliability standard COM-001-AB-3, <i>Communications</i> , and Section 502.4 of the ISO rules, <i>Automated</i> <i>Dispatch and Messaging System</i> .

³ An Alberta variance is a change from the US Reliability Standard that the AESO has determined is material.

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after the date the standard is adopted by the NERC Board of Trustees or as otherwise provided for in that jurisdiction.		
R1. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall develop documented communications protocols for its operating personnel that issue and receive Operating Instructions. The protocols shall, at a minimum:	R1 The ISO and each operator of a transmission facility must develop documented communication protocols for its operating personnel that issue or receive operating instructions, including directives . The protocols must, at a minimum:	Alberta Variance: The phrase "issue and receive" has been modified to "issue or receive" to clarify tha the requirement applies when both the operating instructions are issued or when they are received.
1.1. Require its operating personnel that issue and receive an oral or written Operating Instruction to use the English language, unless agreed to otherwise. An alternate language may be used for internal operations.	R1.1 require its operating personnel that issues or receives an oral or written operating instruction to use the English language;	Alberta Variance: No exception will be given for the issuing or receiving of oral or written instruction or directive in English as English is the only language used for operator-to-operator communication in the
1.2. Require its operating personnel that issue an oral two- party, person-to-person Operating Instruction to take one of the following actions:	R1.2 require its operating personnel that issues an oral two-party, person-to-person operating instruction to take one of the following actions:	Alberta electric industry. Recordings of these communications need to be understood by all relevant entities in Alberta.
 Confirm the receiver's response if the repeated nformation is correct. 	 (a) confirm the receiver's response if the repeated information is correct; 	
 Reissue the Operating Instruction if the repeated information is incorrect or if requested by the receiver. 	 (b) reissue the operating instruction if the repeated information is incorrect or if requested by the receiver; or 	
• Take an alternative action if a response is not received or if the Operating Instruction was not understood by the receiver.	(c) take an alternative action if a response is not received or if the operating instruction was not understood by the receiver.	
1.3. Require its operating personnel that receive an oral two-party, person-to-person Operating Instruction to take	R1.3 require its operating personnel that receives an oral two-party, person-to-person operating instruction to take one of the following actions:	
one of the following actions: • Repeat, not necessarily verbatim, the Operating Instruction and receive confirmation from the issuer that the response was correct.	 (a) repeat, not necessarily verbatim, the operating instruction and receive confirmation from the issuer that the response was correct; or 	
• Request that the issuer reissue the Operating Instruction.	(b) request that the issuer reissue the operating instruction;	

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1.4. Require its operating personnel that issue a written or oral single-party to multiple-party burst Operating Instruction to confirm or verify that the Operating Instruction was received by at least one receiver of the Operating Instruction.	R1.4 require its operating personnel that issues a written or oral single-party to multiple-party burst operating instruction to confirm or verify that the operating instruction was received by at least one receiver of the operating instruction;	
1.5. Specify the instances that require time identification when issuing an oral or written Operating Instruction and the format for that time identification.	R1.5 specify the instances that require time identification when issuing an oral or written operating instruction and the format for that time identification; and	
1.6. Specify the nomenclature for Transmission interface Elements and Transmission interface Facilities when issuing an oral or written Operating Instruction.	R1.6 specify the nomenclature for transmission interface system elements and interface transmission facilities when issuing an oral or written operating instruction.	
M1. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall provide its documented communications protocols developed for Requirement R1.	MR1 Evidence of having developed documented communication protocols for operating personnel that issue or receive operating instructions, including directives , as required in requirement R1 exists. Evidence may include documented communication protocols or other equivalent evidence.	
R2. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall conduct initial training for each of its operating personnel responsible for the Real-time operation of the interconnected Bulk Electric System on the documented communications protocols developed in Requirement R1 prior to that individual operator issuing an Operating Instruction. [Violation Risk Factor: Low][Time Horizon: Long-term Planning]	responsible for the real-time operation of the interconnected	Alberta Variance: The requirement is expanded to ensure the reliability of the real-time operation of the interconnected electric system, not just the bulk electric system, which aligns with the AESO's mandate to ensure the overall reliable operation of the interconnected electric system and not just the bulk electric system in Alberta.

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M2. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall provide its initial training records related to its documented communications protocols developed for Requirement R1 such as attendance logs, agendas, learning objectives, or course materials in fulfillment of Requirement R2.	MR2 Evidence of conducting initial training for each of its operating personnel for the real-time operation of the interconnected electric system as required in requirement R2 exists. Evidence may include initial training records, such as dated class rosters, training certificates, lesson plans, course materials, or other equivalent evidence.	
R3. Each Distribution Provider and Generator Operator shall conduct initial training for each of its operating personnel who can receive an oral two-party, person-to-person Operating Instruction prior to that individual operator receiving an oral two-party, person-to-person Operating Instruction to either: [Violation Risk Factor: Low][Time Horizon: Long-term Planning] Repeat, not necessarily verbatim, the Operating Instruction and receive confirmation from the issuer that the response was correct, or Request that the issuer reissue the Operating Instruction.	 R3 Each operator of an electric distribution system, operator of a generating unit, and the operator of an aggregated generating facility must conduct initial training for each of its operating personnel who can receive an oral two-party, person-to-person operating instruction prior to that individual operator receiving an oral two-party, person-to-person operating instruction, including directives, to either: (a) repeat, not necessarily verbatim, the operating instruction and receive confirmation from the issuer that the response was correct; or (b) request that the issuer reissue the operating instruction. 	
M3. Each Distribution Provider and Generator Operator shall provide its initial training records for its operating personnel such as attendance logs, agendas, learning objectives, or course materials in fulfillment of Requirement R3.	MR3 Evidence of conducting initial training for operating personnel who can receive an oral two-party, person-to-person operating instruction, including directives , as required in requirement R3 exists. Evidence may include initial training records, such as dated class rosters, training certificates, lesson plans, course materials, or other equivalent evidence.	

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 R4. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall at least once every twelve (12) calendar months: [Violation Risk Factor: Medium][Time Horizon: Operations Planning] 4.1. Assess adherence to the documented communications protocols in Requirement R1 by its operating personnel that issue and receive Operating Instructions, provide feedback to those operating personnel and take corrective action, as deemed appropriate by the entity, to address deviations from the documented protocols. 4.2. Assess the effectiveness of its documented communications protocols in Requirement R1 for its operating personnel that issue and modify its documented communication protocols, as necessary. 	 R4 The ISO and each operator of a transmission facility must at least once every 12 months: R4.1 assess adherence to the documented communications protocols in requirement R1 by its operating personnel that issue or receive operating instructions, including directives, provide feedback to those operating personnel, and take corrective action, as deemed appropriate by the entity, to address deviations from the documented protocols; and R4.2 assess the effectiveness of its documented communications protocols in requirement R1 for its operating personnel that issue or receive operating instructions, include directives, and modify its documented communication protocols, as necessary. 	Reason for Difference : The tas a "calendar month" in the <i>C</i> <i>Authoritative Document Gloss</i>	Consolidated
M4. Each Balancing Authority, Reliability Coordinator, and Transmission Operator shall provide evidence of its assessments, including spreadsheets, logs or other evidence of feedback, findings of effectiveness and any changes made to its documented communications protocols developed for Requirement R1 in fulfillment of Requirement R4. The entity shall provide, as part of its assessment, evidence of any corrective actions taken where an operating personnel's non-adherence to the protocols developed in Requirement R1 is the sole or partial cause of an Emergency and for all other instances where the entity determined that it was appropriate to take a corrective action to address deviations from the documented protocols developed in Requirement R1.	MR4 Evidence of assessing the adherence to and effectiveness of the documented communication protocols in requirement R1 as required in requirement R4 exists. Evidence may include documented assessments, dated operator logs or other evidence of feedback, corrective actions taken, modified documented communication protocols, or other equivalent evidence.		

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 R5. Each Balancing Authority, Reliability Coordinator, and Transmission Operator that issues an oral two-party, person-to-person Operating Instruction during an Emergency, excluding written or oral single-party to multiple-party burst Operating Instructions, shall either: [<i>Violation Risk Factor: High</i>][<i>Time Horizon: Real-time Operations</i>] Confirm the receiver's response if the repeated information is correct (in accordance with Requirement R6). Reissue the Operating Instruction if the repeated information is incorrect or if requested by the receiver, or Take an alternative action if a response is not received or if the Operating Instruction was not understood by the receiver. 	 R5 The ISO, when issuing an oral two-party, person-to-person directive, excluding written or oral single-party to multiple-party burst directives, must either: (a) confirm the receiver's response if the repeated information is correct (in accordance with requirement R6); (b) reissue the directive if the repeated information is incorrect or if requested by the receiver; or (c) take an alternative action, if a response is not received or if the directive was not understood by the receiver. 	Reason for Difference: Replaced "operating instructions" with only "directives" to simplify this requirement and to better align with the intent of NERC's requirement, which is for operating instructions given during an Emergency. NERC defines Emergency as: <i>Any</i> <i>abnormal system condition that requires automatic or</i> <i>immediate manual action to prevent or limit the</i> <i>failure of transmission facilities or generation supply</i> <i>that could adversely affect the reliability of the Bulk</i> <i>Electric System.</i> The AESO generally issues directives when in situations that NERC defines as an Emergency. Because, as defined in the AESO's <i>Consolidated</i> <i>Authoritative Document Glossary</i> , directives are only issued by the AESO, this requirement is only applicable to the AESO. For ease of reference, "directive" means a direction the AESO gives to a market participant instructing the market participant to take any action the AESO deems necessary to maintain the reliability of the interconnected electric system.
M5. Each Reliability Coordinator, Transmission Operator, and Balancing Authority that issued an oral two-party, person-to-person Operating Instruction during an Emergency, excluding oral single-party to multiple-party burst Operating Instructions, shall have evidence that the issuer either: 1) confirmed that the response from the recipient of the Operating Instruction was correct; 2) reissued the Operating Instruction if the repeated information was incorrect or if requested by the receiver; or 3) took an alternative action if a response was not received	MR5 Evidence of confirming receiver's response, reissuing the directive, or taking an alternative action as required in requirement R5 exists. Evidence may include dated and time- stamped voice recordings, dated and time-stamped transcripts of voice recordings, dated operator logs, or other equivalent evidence.	

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or if the Operating Instruction was not understood by the receiver. Such evidence could include, but is not limited to, dated and time-stamped voice recordings, or dated and time-stamped transcripts of voice recordings, or dated operator logs in fulfillment of Requirement R5.			
 R6. Each Balancing Authority, Distribution Provider, Generator Operator, and Transmission Operator that receives an oral two-party, person-to-person Operating Instruction during an Emergency, excluding written or oral single-party to multiple-party burst Operating Instructions, shall either: [Violation Risk Factor: High][Time Horizon: Real-time Operations] Repeat, not necessarily verbatim, the Operating Instruction and receive confirmation from the issuer that the response was correct, or Request that the issuer reissue the Operating Instruction. 	 R6 Each operator of an electric distribution system, operator of a generating unit, operator of an aggregated generating facility, and operator of transmission facility that receives an oral two-party, person-to-person directive, excluding written or oral single-party to multiple-party burst directives, must either: (a) repeat, not necessarily verbatim, the directive and receive confirmation from the issuer that the response was correct, or (b) request that the issuer reissue the directive. 	Alberta Variance: The AESO has been removed from this requirement because it only issues directives.	
M6. Each Balancing Authority, Distribution Provider, Generator Operator, and Transmission Operator that was the recipient of an oral two-party, person-to-person Operating Instruction during an Emergency, excluding oral single-party to multiple-party burst Operating Instructions, shall have evidence to show that the recipient either repeated, not necessarily verbatim, the Operating Instruction and received confirmation from the issuer that the response was correct, or requested that the issuer reissue the Operating Instruction in fulfillment of Requirement R6. Such evidence may include, but is not limited to, dated and time-stamped voice recordings (if the entity has such recordings), dated operator logs, an attestation from the issuer of the Operating Instruction, memos or transcripts.	MR6 Evidence of repeating the directive or requesting that the issuer reissue the directive as required in requirement R6 exists. Evidence may include dated and time-stamped voice recordings, dated and time-stamped transcripts of voice recordings, dated operator logs, or other equivalent evidence.		

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R7. Each Balancing Authority, Reliability Coordinator, and Transmission Operator that issues a written or oral single- party to multiple-party burst Operating Instruction during an Emergency shall confirm or verify that the Operating Instruction was received by at least one receiver of the Operating Instruction. [Violation Risk Factor: High][Time Horizon: Real-time Operations]	R7. The ISO that issues a written or oral single-party to multiple-party burst directive must confirm or verify that the directive was received by at least one receiver of the directive.	Alberta Variance: As described above, the AESO is the only entity that issues directives.
M7. Each Balancing Authority, Reliability Coordinator and Transmission Operator that issued a written or oral single or multiple-party burst Operating Instruction during an Emergency shall provide evidence that the Operating Instruction was received by at least one receiver. Such evidence may include, but is not limited to, dated and time-stamped voice recordings (if the entity has such recordings), dated operator logs, electronic records, memos or transcripts.	MR7 Evidence of confirming or verifying that the directive was received by at least one receiver as required in requirement R7 exists. Evidence may include dated and time-stamped voice recordings, dated and time-stamped transcripts of voice recordings, dated operator logs, or other equivalent evidence.	
Compliance To view the compliance section D of the NERC reliability standard follow this link: <u>http://www.nerc.com/pa/Stand/Reliability%20Standards/C</u> <u>OM-002-4.pdf</u>		
Regional Differences None identified.		

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Definition: Operating Instruction — A command by operating personnel responsible for the Real-time operation of the interconnected Bulk Electric System to change or preserve the state, status, output, or input of an Element of the Bulk Electric System or Facility of the Bulk Electric System. (A discussion of general information and of potential options or alternatives to resolve Bulk Electric System operating concerns is not a command and is not considered an Operating Instruction.)	Defined in footnote 1: "operating instruction" means a command by operating personnel responsible for the real-time operation of the interconnected electric system to change or preserve the state, status, output, or input of a system element . A directive is a type of an operating instruction . (a discussion of general information and of potential options or alternatives to resolve interconnected electric system operating concerns is not a command and is not considered an operating instruction.)"	Alberta Variance: The AESO will define this term as a footnote to mean the following: "operating instruction" means a command by operating personnel responsible for the real-time operation of the interconnected electric system to change or preserve the state, status, output, or input of a system element. A directive is a type of an operating instruction. (a discussion of general information and of potential options or alternatives to resolve interconnected electric system operating concerns is not a command and is not considered an operating instruction.)